# Town of Saugus <br> FY 2023 Water Rates Update 

The Abrahams Group
May 2022

## Seven-Year Review

The following rate changes were implemented recently:

|  | FY 2016 | FY 2017 | FY 2018 | FY 2019 | FY 2020 | FY 2021 | FY 2022 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Recommended | N/A | $9.5 \%$ | $2.5 \%$ | $3.0 \%$ | $1.5 \%$ | $4.0 \%$ | $2.5 \%$ |
| Voted | $3.0 \%$ | $9.5 \%$ | $2.5 \%$ | $3.0 \%$ | $1.5 \%$ | $0 \%$ | $2.5 \%$ |

The following graphs show recent financial results:


## FY 2022 in Review

FY 2022 was impacted in the following ways:

- User charges revenue consistent from FY 2021 to FY 2022, impacted by rate change since outdoor water usage down
- Projected expenses up ~\$500,000 (or 7\%) over FY 2021's
- \$612,000 in Retained Earnings used to balance the budget; projections show $\$ 333,000$ will be needed for deficit
- Financial results:

|  | Budget | Projected |
| :--- | :---: | :---: |
| Total Revenues/OFS | $\$ 7,780,774$ | $\$ 7,447,790$ |
| Total Expenditures/OFU | $\$ 7,780,774$ | $\$ 7,780,774$ |
| Surplus/(Deficit) | $\$ 0$ | $(\$ 332,984)$ |

Table includes retained earnings appropriated, but not encumbrances from prior year.

## FY 2022 in Review (Cont.)

|  | Recommended 2.5\% Proj. FY22 | Voted 2.5\% <br> Proj. FY22 | Projected 2.5\% <br> Proj. FY22 |
| :---: | :---: | :---: | :---: |
| Revenues | \$7,168,995 | \$7,168,995 | \$7,447,790 |
| Retained Earnings Appropriated | \$611,779 | \$611,779 | \$611,779 |
| Total Revenues and Available Funds | \$7,780,774 | \$7,780,774 | \$8,059,569 |
| Total Expenditures | \$7,780,774 | \$7,780,774 | \$7,780,774 |
| Surplus/(Deficit) | \$0 | \$0 | \$278,795 |
| Prior year encumbrances not included in numbers in this table |  |  |  |
| Retained Earnings Projections |  |  |  |
| Retained Earnings at Start of FY22 | \$1,612,947 | \$1,612,947 | \$1,612,947 |
| Retained Earnings Appropriated | (\$611,779) | $(\$ 611,779)$ | $(\$ 611,779)$ |
| Surplus/(Deficit) for FY22 | \$0 | \$0 | \$278,795 |
| Retained Earnings at End of FY22 | \$1,001,168 | \$1,001,168 | \$1,279,963 |
| Retained Earnings as \% of Budget | 13.7\% | 13.7\% | 16.1\% |

## Rate Study Objectives

Each year, the Town focuses on a five-year rate plan with objectives to:

- Target projected retained earnings balance of $10 \%$ to $15 \%$ of operating budget.
- Eliminate shortfalls, which require retained earnings to balance the operating budget.
- Increase rates so revenue from rates covers expenditures.
- Fund capital plan for infrastructure and equipment.


## Capital Plan

The following projects and equipment are part of Town's five-year capital plan, to be funded via debt service.

- Water main replacements in FY 2023 and FY 2026
- Water meter replacement program in FY 2023
- Mini-excavator in FY 2024
- Replacement of dump truck in FY 2025
- Replacement of backhoe in FY 2026

Total projected debt service FY 2024 to FY 2027 for these projects/items: \$1.58 million

## Rate-Setting Drivers

- Projected expenses \% changes are shown here:

|  | FY 2023 | FY 2024 | FY 2025 | FY 2026 | FY 2027 |
| :--- | ---: | ---: | ---: | ---: | ---: |
| Salaries | $27.6 \%$ | $-2.1 \%$ | $2.5 \%$ | $2.5 \%$ | $2.5 \%$ |
| MWRA Assessment | $2.8 \%$ | $1.4 \%$ | $3.9 \%$ | $3.9 \%$ | $3.9 \%$ |
| Debt | $-6.3 \%$ | $16.4 \%$ | $9.7 \%$ | $-12.7 \%$ | $17.0 \%$ |
| Other Expenses | $1.0 \%$ | $2.1 \%$ | $2.1 \%$ | $2.1 \%$ | $2.1 \%$ |
| Total Expenses | $\mathbf{2 . 3 \%}$ | $\mathbf{3 . 4 \%}$ | $\mathbf{2 . 0 \%}$ | $\mathbf{1 . 9 \%}$ | $\mathbf{6 . 4 \%}$ |

- Notable Impacts:
- Salaries increase in FY 2023 due to funding of positions as recommended in the Metering and Billing Assessment prepared by Weston \& Sampson and sick leave buy back for one retiring employee
- Impact of debt service related to capital plan significant over next few years


## Where Are We Now?

|  |  | Projected |  | Projected |  | Projected |  | Projected |  | Projected |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Description |  | FY 2023 |  | FY 2024 |  | FY 2025 |  | FY 2026 |  | FY 2027 |
| Total Revenues and OFS | \$ | 7,367,967 | \$ | 7,026,016 | \$ | 7,025,583 | \$ | 7,025,583 |  | 7,025,583 |
| Total Expenditures and OFU | \$ | 7,963,017 | \$ | 8,232,590 | \$ | 8,399,858 | \$ | 8,560,106 |  | 9,110,020 |
| Excess (Deficiency) | \$ | $(595,050)$ | \$ | $(1,206,574)$ | \$ | (1,374,276) | \$ | $(1,534,523)$ | \$ | $(2,084,438)$ |
| Retained Earnings Summary |  |  |  |  |  |  |  |  |  |  |
| Projected RE at start of FY | \$ | 1,279,963 | \$ | 684,913 | \$ | $(521,661)$ | \$ | $(1,895,937)$ |  | $(3,430,460)$ |
| Current Year Surplus (Deficit) | \$ | $(595,050)$ | \$ | $(1,206,574)$ | \$ | $(1,374,276)$ | \$ | $(1,534,523)$ |  | $(2,084,438)$ |
| Projected Retained Earnings Balance | \$ | 684,913 | \$ | $(521,661)$ | \$ | $(1,895,937)$ | \$ | $(3,430,460)$ | \$ | $(5,514,898)$ |
| Retained Earnings \% of Expenditures |  | 8.6\% |  | -6.3\% |  | -22.6\% |  | -40.1\% |  | -60.5\% |

- Revenues shown with no rate change
- Retained Earnings last certified at \$1.61 million, as of July 1, 2021
- Due to \$333,000 FY 2022 projected deficit, retained earnings projected to decrease to < $\$ 1.3$ million at year-end
- Rate action necessary to avoid depleting retained earnings and to avoid shortfalls; without rate action, retained earnings will deplete by FY24



## Rate Option 1 - 6.0\% Increase in FY 2023

| Five-Year Rate Plan |  |  | Retained Earnings Projections - with Rate Changes |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| FY 2023 | 6.0\% | 20.0\% |  |  |  |  |  |  |
| FY 2024 | 5.5\% |  |  |  |  |  |  |  |
| FY 2025 | 5.5\% |  |  |  |  |  |  |  |
| FY 2026 | 5.5\% |  | FY 2022 | FY 2023 | FY 2024 | Fr 2025 | FY 2026 | FY 2027 |
| FY 2027 | 5.5\% |  |  | -RE\% of Budget -Target RE\% of Budget |  |  |  |  |
| User Impact | Usage / Bill | $\begin{gathered} \text { FY22 } \\ \text { Bill } \end{gathered}$ | FY 2023 |  | FY 2024 |  | FY 2025 |  |
| User Example |  |  | Bill | Diff \$ | Bill | Diff \$ | Bill | Diff \$ |
| Tier 1 User | 2,000 | \$ 95 | \$ 101 | \$ 6 | \$ 106 | \$ 6 | \$ 112 | \$ |
| Tier 2 User | 3,000 | \$ 146 | \$ 154 | \$ 9 | \$ 163 | \$ 8 | \$ 172 | \$ |
| Avg. Residential User | 4,362 | \$ 238 | \$ 252 | \$ 14 | \$ 266 | \$ 14 | \$ 281 | \$ 15 |
| Avg. Commercial User | 24,527 | \$2,111 | \$ 2,238 | \$ 127 | \$ 2,361 | \$ 123 | \$ 2,491 | \$ 130 |
| User Impact | Usage /Bill | $\begin{gathered} \hline \text { FY22 } \\ \text { Bill } \\ \hline \end{gathered}$ | FY 2026 |  | FY 2027 |  | FY 2027/FY 2022 |  |
| User Example |  |  | Bill | Diff \$ | Bill | Diff \$ | Bill | Diff \$ |
| Tier 1 User | 2,000 | \$ 95 | \$ 118 | \$ 6 | \$ 125 | \$ 6 | \$ 125 | \$ 30 |
| Tier 2 User | 3,000 | \$ 146 | \$ 181 | \$ 9 | \$ 191 | \$ 10 | \$ 191 | \$ 46 |
| Avg. Residential User | 4,362 | \$ 238 | \$ 296 | \$ 15 | \$ 312 | \$ 16 | \$ 312 | \$ 74 |
| Avg. Commercial User | 24,527 | \$2,111 | \$ 2,628 | \$ 137 | \$ 2,772 | \$ 145 | \$ 2,772 | \$ 661 |

## Rate Option 2 - 5.5\% Increase in FY 2023

| Five-Year Rate Plan |  | 20.0\% | Retained Earnings Projections - with Rate Changes |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| FY 2023 | 5.5\% |  |  |  |  |  |  |  |
| FY 2024 | 5.5\% | 10.0\% |  |  |  |  |  |  |
| FY 2025 | 6.0\% | 5.0\% |  |  |  |  |  |  |
| FY 2026 | 6.0\% | 0.0\% | FY 2022 | FY 20 |  | FY 2025 | FY 2026 | FY 2027 |
| FY 2027 | 6.0\% |  | -RE\% of Budget -Target RE \% of Budget |  |  |  |  |  |
| User Impact | $\begin{gathered} \hline \text { Usage / } \\ \text { Bill } \\ \hline \end{gathered}$ | $\begin{gathered} \text { FY22 } \\ \text { Bill } \end{gathered}$ | FY 2023 |  | FY 2024 |  | FY 2025 |  |
| User Example |  |  | Bill | Diff \$ | Bill | Diff \$ | Bill | Diff \$ |
| Tier 1 User | 2,000 | \$ 95 | \$ 100 | \$ 5 | \$ 106 | \$ 6 | \$ 112 | \$ 6 |
| Tier 2 User | 3,000 | \$ 146 | \$ 154 | \$ 8 | \$ 162 | \$ 8 | \$ 172 | \$ 10 |
| Avg. Residential User | 4,362 | \$ 238 | \$ 251 | \$ 13 | \$ 265 | \$ 14 | \$ 281 | \$ 16 |
| Avg. Commercial User | 24,527 | \$2,111 | \$ 2,227 | \$ 116 | \$ 2,350 | \$ 122 | \$ 2,491 | \$ 141 |
| User Impact | Usage / Bill | $\begin{gathered} \text { FY21 } \\ \text { Bill } \\ \hline \end{gathered}$ | FY 2026 |  | FY 2027 |  | FY 2027/FY 2022 |  |
| User Example |  |  | Bill | Diff \$ | Bill | Diff \$ | Bill | Diff \$ |
| Tier 1 User | 2,000 | \$ 95 | \$ 119 | \$ 7 | \$ 126 | \$ 7 | \$ 126 | \$ 31 |
| Tier 2 User | 3,000 | \$ 146 | \$ 182 | \$ 10 | \$ 193 | \$ 11 | \$ 193 | \$ 47 |
| Avg. Residential User | 4,362 | \$ 238 | \$ 297 | \$ 17 | \$ 315 | \$ 18 | \$ 315 | \$ 77 |
| Avg. Commercial User | 24,527 | \$2,111 | \$ 2,640 | \$ 149 | \$ 2,799 | \$ 158 | \$ 2,799 | \$ 687 |

## Rate Option 3 - 5.0\% Increase in FY 2023

| Five-Year Rate Plan |  |  | Retained Earnings Projections - with Rate Changes |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| FY 2023 | 5.0\% | 20.0\% |  |  |  |  |  |  |
| FY 2024 | 6.0\% |  |  |  |  |  |  |  |
| FY 2025 | 6.0\% |  | 5.0\% |  |  |  |  |  |
| FY 2026 | 6.0\% |  | FY 2022 |  | Fy 2024 | FY 2025 | FY 2026 | FY 2027 |
| FY 2027 | 6.0\% |  |  | -RE | udget | get RE \% of |  |  |
| User Impact | Usage /Bill | $\begin{gathered} \text { FY22 } \\ \text { Bill } \\ \hline \end{gathered}$ | FY 2023 |  | FY 2024 |  | FY 2025 |  |
| User Example |  |  | Bill | Diff \$ | Bill | Diff \$ | Bill | Diff \$ |
| Tier 1 User | 2,000 | \$ 95 | \$ 100 | \$ 5 | \$ 106 | \$ 6 | \$ 112 | \$ 6 |
| Tier 2 User | 3,000 | \$ 146 | \$ 153 | \$ 7 | \$ 162 | \$ 9 | \$ 172 | \$ 10 |
| Avg. Residential User | 4,362 | \$ 238 | \$ 250 | \$ 12 | \$ 265 | \$ 15 | \$ 281 | \$ 16 |
| Avg. Commercial User | 24,527 | \$2,111 | \$ 2,217 | \$ 106 | \$ 2,350 | \$ 133 | \$ 2,491 | \$ 141 |
| User Impact | Usage / Bill | $\begin{gathered} \text { FY22 } \\ \text { Bill } \\ \hline \end{gathered}$ | FY 2026 |  | FY 2027 |  | FY 2027/FY 2022 |  |
| User Example |  |  | Bill | Diff \$ | Bill | Diff \$ | Bill | Diff \$ |
| Tier 1 User | 2,000 | \$ 95 | \$ 119 | \$ 7 | \$ 126 | \$ 7 | \$ 126 | \$ 31 |
| Tier 2 User | 3,000 | \$ 146 | \$ 182 | \$ 10 | \$ 193 | \$ 11 | \$ 193 | \$ 47 |
| Avg. Residential User | 4,362 | \$ 238 | \$ 297 | \$ 17 | \$ 315 | \$ 18 | \$ 315 | \$ 77 |
| Avg. Commercial User | 24,527 | \$2,111 | \$ 2,640 | \$ 149 | \$ 2,799 | \$ 158 | \$ 2,799 | \$ 687 |

