Town of Saugus
FY 2023 Sewer Rates Update
The Abrahams Group
May 2022

## Seven-Year Review

The following rate changes were implemented recently:

|  | FY 2016 | FY 2017 | FY 2018 | FY 2019 | FY 2020 | FY 2021 | FY 2022 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Recommended | N/A | $10.8 \%$ | $9.5 \%$ | $12.5 \%$ | $17.5 \%$ | $10.0 \%$ | $15.0 \%$ |
| Voted | $3.0 \%$ | $7.5 \%$ | $2.5 \%$ | $10.0 \%$ | $7.0 \%$ | $7.0 \%$ | $8.25 \%$ |

The following graphs show recent financial results:



## FY 2022 in Review

FY 2022 was impacted in the following ways:

- User charges revenue up $12 \%$ over FY 2021's, due to rate increase and large bills for heavy sewer users
- Projected expenses up ~\$200,000 (or 3\%) over FY 2021's
- \$740,000 in Retained Earnings used to balance the budget; projections show $\$ 67,000$ will be needed for deficit
- Four prior fiscal years operated with a deficit greater than \$690,000
- Financial results:

|  | Budget | Projected |
| :--- | :---: | :---: |
| Total Revenues/OFS | $\$ 6,449,639$ | $\$ 5,959,958$ |
| Total Expenditures/OFU | $\$ 6,449,639$ | $\$ 6,027,022$ |
| Surplus/(Deficit) | $\$ 0$ | $\$(67,064)$ |

Table includes retained earnings appropriated, but not encumbrances from prior year.

## FY 2022 in Review (Cont.)

|  | Recommended 15.0\% Proj. FY22 | Voted 8.25\% <br> Proj. FY22 | Projected 8.25\% <br> Projected FY22 |
| :---: | :---: | :---: | :---: |
| Revenues | \$6,016,013 | \$5,707,455 | \$5,959,958 |
| Retained Earnings Appropriated | \$433,626 | \$742,184 | \$742,184 |
| Total Revenues and Available Funds | \$6,449,639 | \$6,449,639 | \$6,702,142 |
| Total Expenditures | \$6,449,639 | \$6,449,639 | \$6,027,022 |
| Surplus/(Deficit) | \$0 | \$0 | \$675,120 |
| Prior year encumbrances not included in numbers in this table |  |  |  |
| Retained Earnings Projections |  |  |  |
| Retained Earnings at Start of FY22 | \$1,668,320 | \$1,668,320 | \$1,668,320 |
| Retained Earnings Appropriated | \$(433,626) | \$(742,184) | \$(742,184) |
| Surplus/(Deficit) for FY22 | \$0 | \$0 | \$675,120 |
| Retained Earnings at End of FY22 | \$1,234,694 | \$926,136 | \$1,601,256 |
| Retained Earnings as \% of Budget | 19.1\% | 14.4\% | 24.8\% |

## Rate Study Objectives

Each year, the Town focuses on a five-year rate plan with objectives to:

- Target projected retained earnings balance of $10 \%$ to $15 \%$ of operating budget.
- Eliminate shortfalls, which require retained earnings to balance the operating budget.
- Increase rates so revenue from rates covers expenditures.
- Fund capital plan for infrastructure and equipment.


## Capital Plan

The following projects and items are part of Town's fiveyear capital plan, to be funded via debt service.

- Sewer Rehabilitation Subsystem PS4 in FY 2023
- Lift Station Design and Improvement in FY 2024
- Water Meter Replacement Program in FY 2023
- Mini-excavator in FY 2024
- Replacement of Utility Truck in FY 2026

Total projected debt service FY 2024 to FY 2027 for these projects/items: \$1.73 million

## Rate-Setting Drivers

- Projected expenses \% changes are shown here:

|  | FY 2023 | FY 2024 | FY 2025 | FY 2026 | FY 2027 |
| :--- | ---: | ---: | ---: | ---: | ---: |
| Salaries | $1.8 \%$ | $2.5 \%$ | $2.5 \%$ | $2.5 \%$ | $2.5 \%$ |
| Lynn W/S Assessment | $3.9 \%$ | $9.0 \%$ | $7.7 \%$ | $-0.8 \%$ | $1.5 \%$ |
| Debt | $-1.3 \%$ | $16.9 \%$ | $2.1 \%$ | $-0.7 \%$ | $0.3 \%$ |
| Other Expenses | $1.4 \%$ | $2.1 \%$ | $2.1 \%$ | $2.1 \%$ | $2.1 \%$ |
| Total Expenses | $\mathbf{1 . 3 \%}$ | $\mathbf{9 . 5 \%}$ | $\mathbf{4 . 1 \%}$ | $\mathbf{0 . 1 \%}$ | $\mathbf{1 . 3 \%}$ |

- Notable Impacts:
- Sizable anticipated increase in Lynn Water/Sewer assessment in near future due to LWSC's capital plan and borrowing of $\$ 40$ million
- Impact of debt service related to capital plan significant over next few years


## Where Are We Now?

|  |  | Projected |  | Pojected |  | Projected |  | Projected | Projected |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Description |  | FY 2023 | FY 2024 |  | FY 2025 |  | FY 2026 |  | FY 2027 |  |
| Total Revenues and OFS | \$ | 5,979,883 | \$ | 5,832,190 | \$ | 5,842,894 | \$ | 5,852,163 | \$ | 5,861,522 |
| Total Expenditures and OFU | \$ | 6,108,064 | \$ | 6,685,822 | \$ | 6,961,285 | \$ | 6,967,611 | \$ | 7,058,078 |
| Excess (Deficiency) | \$ | $(128,182)$ | \$ | $(853,632)$ | \$ | $(1,118,391)$ | \$ | $(1,115,448)$ | \$ | $(1,196,556)$ |
| Retained Earnings Summary |  |  |  |  |  |  |  |  |  |  |
| Projected RE at start of FY | \$ | 1,601,257 | \$ | 1,473,075 | \$ | 619,443 | \$ | $(498,948)$ | \$ | $(1,614,396)$ |
| Current Year Surplus (Deficit) | \$ | $(128,182)$ | \$ | $(853,632)$ | \$ | $(1,118,391)$ | \$ | $(1,115,448)$ | \$ | $(1,196,556)$ |
| Projected Retained Earnings Balance | \$ | 1,473,075 | \$ | 619,443 | S | $(498,948)$ | \$ | (1,614,396) | \$ | $(2,810,952)$ |
| Retained Earnings \% of Expenditures |  | 24.1\% |  | 9.3\% |  | -7.2\% |  | -23.2\% |  | -39.8\% |

- Revenues shown with no rate change
- Retained Earnings last certified at $\$ 1.67$ million, as of July 1, 2021
- $\$ 67,000$ of RE projected to be used to cover revenue shortfall in FY 2022; over \$3 million in total RE used to cover shortfalls last five fiscal years
- Rate action necessary to avoid depleting retained earnings and to avoid shortfalls; without rate action, retained earnings will deplete by FY25.

Retained Earnings Projections - Baseline ("Do
Nothing") Scenario


## Rate Option 1 - 5.0\% Increase in FY 2023

| Five-Year Rate Plan |  |  | Retained Earnings Projections - with Rate Changes |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| FY 2023 | 5.0\% |  | $\longrightarrow$ |  |  |  |  |  |
| FY 2024 | 5.0\% |  |  |  |  |  |  |  |
| FY 2025 | 5.0\% |  |  |  |  |  |  |  |
| FY 2026 | 5.0\% |  | FY 2022 | FY 202 | FY 202 | 2025 | 2026 | FY 2027 |
| FY 2027 | 5.0\% |  |  | -RE\% of Budget - Target RE\% of Budget |  |  |  |  |
| User Impact | Usage / Bill | $\begin{gathered} \text { FY22 } \\ \text { Bill } \end{gathered}$ | FY 2023 |  | FY 2024 |  | FY 2025 |  |
| User Example |  |  | Bill | Diff \$ | Bill | Diff \$ | Bill | Diff \$ |
| Tier 1 User | 2,000 | \$ 93 | \$ 98 | \$ 5 | \$ 102 | \$ 5 | \$ 108 | \$ 5 |
| Tier 2 User | 3,000 | \$ 127 | \$ 133 | \$ 6 | \$ 140 | \$ 7 | \$ 147 | \$ 7 |
| Avg. Residential User | 4,362 | \$ 190 | \$ 200 | \$ 10 | \$ 210 | \$ 10 | \$ 220 | \$ 10 |
| Avg. Commercial User | 24,527 | \$1,766 | \$ 1,854 | \$ 88 | \$ 1,947 | \$ 93 | \$ 2,045 | \$ 97 |
| User Impact | Usage / Bill | $\begin{gathered} \text { FY22 } \\ \text { Bill } \end{gathered}$ | FY 2026 |  | FY 2027 |  | FY 2027/FY 2022 |  |
| User Example |  |  | Bill | Diff \$ | Bill | Diff \$ | Bill | Diff \$ |
| Tier 1 User | 2,000 | \$ 93 | \$ 113 | \$ 5 | \$ 119 | \$ 6 | \$ 119 | \$ 26 |
| Tier 2 User | 3,000 | \$ 127 | \$ 154 | \$ 7 | \$ 162 | \$ 8 | \$ 162 | \$ 35 |
| Avg. Residential User | 4,362 | \$ 190 | \$ 231 | \$ 11 | \$ 243 | \$ 12 | \$ 243 | \$ 53 |
| Avg. Commercial User | 24,527 | \$1,766 | \$ 2,147 | \$ 102 | \$ 2,254 | \$ 107 | \$ 2,254 | \$ 488 |

## Rate Option 2 - 4.5\% Increase in FY 2023

| Five-Year Rate Plan |  |  | Retained Earnings Projections - with Rate Changes |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| FY 2023 | 4.5\% |  | - |  |  |  |  |  |
| FY 2024 | 4.5\% |  |  |  |  |  |  |  |
| FY 2025 | 4.5\% |  |  |  |  |  |  |  |
| FY 2026 | 4.5\% |  | FY 2022 | Y 2023 | FY 2024 | FY 2025 | FY 2026 | FY 2027 |
| FY 2027 | 4.5\% |  | -RE\% of Budget -Target RE \% of Budget |  |  |  |  |  |
| User Impact | Usage / Bill | $\begin{gathered} \text { FY22 } \\ \text { Bill } \end{gathered}$ | FY 2023 |  | FY 2024 |  | FY 2025 |  |
| User Example |  |  | Bill | Diff \$ | Bill | Diff \$ | Bill | Diff \$ |
| Tier 1 User | 2,000 | \$ 93 | \$ 97 | \$ 4 | \$ 101 | \$ 4 | \$ 106 | \$ 5 |
| Tier 2 User | 3,000 | \$ 127 | \$ 133 | \$ 6 | \$ 139 | \$ 6 | \$ 145 | \$ 6 |
| Avg. Residential User | 4,362 | \$ 190 | \$ 199 | \$ 9 | \$ 208 | \$ 9 | \$ 217 | \$ 9 |
| Avg. Commercial User | 24,527 | \$1,766 | \$ 1,846 | \$ 79 | \$ 1,929 | \$ 83 | \$ 2,016 | \$ 87 |
| User Impact | $\begin{gathered} \text { Usage / } \\ \text { Bill } \\ \hline \end{gathered}$ | $\begin{gathered} \text { FY22 } \\ \text { Bill } \end{gathered}$ | FY 2026 |  | FY 2027 |  | FY 2027/FY 2022 |  |
| User Example |  |  | Bill | Diff \$ | Bill | Diff \$ | Bill | Diff \$ |
| Tier 1 User | 2,000 | \$ 93 | \$ 111 | \$ 5 | \$ 116 | \$ 5 | \$ 116 | \$ 23 |
| Tier 2 User | 3,000 | \$ 127 | \$ 151 | \$ 7 | \$ 158 | \$ 7 | \$ 158 | \$ 31 |
| Avg. Residential User | 4,362 | \$ 190 | \$ 227 | \$ 10 | \$ 237 | \$ 10 | \$ 237 | \$ 47 |
| Avg. Commercial User | 24,527 | \$1,766 | \$ 2,106 | \$ 91 | \$ 2,201 | \$ 95 | \$ 2,201 | \$ 435 |

## Rate Option 3-4.0\% Increase in FY 2023

| Five-Year Rate Plan |  |  | Retained Earnings Projections - with Rate Changes |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| FY 2023 | 4.0\% |  | $\xrightarrow{\text { r }}$ |  |  |  |  |  |
| FY 2024 | 4.0\% |  |  |  |  |  |  |  |
| FY 2025 | 4.0\% |  |  |  |  |  |  |  |
| FY 2026 | 4.0\% |  | FY 2022 | FY 2023 | FY 2 | FY 2025 | FY 2026 | FY 2027 |
| FY 2027 | 4.0\% |  |  | RE | Budget | arget RE\% of | udget |  |
| User Impact | Usage / Bill | $\begin{gathered} \text { FY22 } \\ \text { Bill } \end{gathered}$ | FY 2023 |  | FY 2024 |  | FY 2025 |  |
| User Example |  |  | Bill | Diff \$ | Bill | Diff \$ | Bill | Diff \$ |
| Tier 1 User | 2,000 | \$ 93 | \$ 97 | \$ 4 | \$ 100 | \$ 4 | \$ 104 | \$ 4 |
| Tier 2 User | 3,000 | \$ 127 | \$ 132 | \$ 5 | \$ 137 | \$ 5 | \$ 143 | \$ 5 |
| Avg. Residential User | 4,362 | \$ 190 | \$ 198 | \$ 8 | \$ 206 | \$ 8 | \$ 214 | \$ 8 |
| Avg. Commercial User | 24,527 | \$1,766 | \$ 1,837 | \$ 71 | \$ 1,910 | \$ 73 | \$ 1,987 | \$ 76 |
| User Impact | Usage / Bill | $\begin{gathered} \hline \text { FY22 } \\ \text { Bill } \\ \hline \end{gathered}$ | FY 2026 |  | FY 2027 |  | FY 2027/FY 2022 |  |
| User Example |  |  | Bill | Diff \$ | Bill | Diff \$ | Bill | Diff \$ |
| Tier 1 User | 2,000 | \$ 93 | \$ 109 | \$ 4 | \$ 113 | \$ 4 | \$ 113 | \$ 20 |
| Tier 2 User | 3,000 | \$ 127 | \$ 149 | \$ 6 | \$ 155 | \$ 6 | \$ 155 | \$ 28 |
| Avg. Residential User | 4,362 | \$ 190 | \$ 222 | \$ 9 | \$ 231 | \$ 9 | \$ 231 | \$ 41 |
| Avg. Commercial User | 24,527 | \$1,766 | \$ 2,066 | \$ 79 | \$ 2,149 | \$ 83 | \$ 2,149 | \$ 383 |

